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C O N F I D E N T I A L SECTION 01 OF 08 BONN 19791

E.O. 12356: DECL: OADR
 TAGS: PGOV, BQG, BZ
 SUBJECT: BERLIN ASSESSMENT FOR JUNE MEETINGS OF BERLIN
 - EXPERTS: FINAL, POST-REYKJAVIK VERSION

1. FOLLOWING IS THE FINAL TEXT OF THE BERLIN ASSESSMENT
 AS ADOPTED AT REYKJAVIK BERLIN MEETINGS JUNE 11.

- THE BERLIN ASSESSMENT, JUNE 1987

I. GENERAL TRENDS

1. DURING THE LAST SIX MONTHS THE SITUATION IN AND AROUND
 BERLIN REMAINED GENERALLY CALM. PRACTICAL QUADRIPARTITE
 MANAGEMENT OF THE AIR CORRIDORS AND BERLIN CONTROL ZONE
 CONTINUED AND, DESPITE SOVIET RELUCTANCE TO AGREE TO
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LONGER GEOGRAPHICAL LIMITS FOR AIR RESERVATIONS, ALLIED
 AIRCRAFT EXPERIENCED NO DIRECT DIFFICULTIES.

2. WITHIN THE CITY ATTENTION HAS BEEN FOCUSED ON

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CELEBRATIONS FOR THE 750TH ANNIVERSARY. THESE OPENED IN THE EASTERN PART OF THE CITY WITH A CONCERT ON 1 JANUARY, ATTENDED BY THE THREE ALLIED AMBASSADORS TO THE GDR AND THE PERMANENT REPRESENTATIVE OF THE FEDERAL REPUBLIC OF GERMANY. THE OPENING CEREMONY IN THE WESTERN SECTORS ON 30 APRIL CENTERED AROUND SPEECHES BY THE FEDERAL GERMAN CHANCELLOR AND THE GOVERNING MAYOR. THE FEDERAL PRESIDENT AND OTHER SENIOR REPRESENTATIVES FROM THE FEDERAL GOVERNMENT, THE WESTERN ALLIES AND ELSEWHERE WERE ALSO PRESENT. THE PRESIDENT OF THE FRENCH REPUBLIC VISITED THE WESTERN SECTORS ON 11 MAY, AND QUEEN ELIZABETH II ON 26-27 MAY; THE PRESIDENT OF THE UNITED STATES OF AMERICA WILL DO SO ON 12 JUNE.

3. THE QUESTION OF PARTICIPATION BY REPRESENTATIVES OF EAST AND WEST BERLIN IN ONE ANOTHER'S EVENTS CONTINUED TO RECEIVE CLOSE ATTENTION. HONECKER DECLINED THE GOVERNING MAYOR'S INVITATION TO THE OPENING CEREMONY AND, FOLLOWING A GDR STATEMENT THAT HIS PRESENCE AT THE EAST BERLIN CEREMONY ON 23 OCTOBER WAS "NOT CONCEIVABLE", HERR DIEPGEN SIMILARLY DECLARED THE QUESTION SETTLED.

4. ON THE OCCASION OF POP CONCERTS IN CONNECTION WITH THE 750TH ANNIVERSARY TAKING PLACE ON THE WESTERN SIDE NEAR THE WALL, CROWDS OF YOUNG PEOPLE GATHERED ON THE EASTERN SIDE PROTESTING AGAINST THE WALL WHICH WAS KEEPING THEM AWAY FROM THE EVENT. REPRESSIVE ACTION WAS TAKEN BY THE EAST GERMAN POLICE AGAINST THE YOUNG PEOPLE AND AGAINST WESTERN JOURNALISTS. WE ARE IN THE PROCESS OF ASSESSING CONFIDENTIAL

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THE FULL SIGNIFICANCE OF THESE EVENTS.

5. TWO ATTEMPTS BY THE GDR TO SCORE STATUS POINTS BY INVITING CDE OBSERVERS TO RENDEZVOUS AT THE "MINISTRY OF NATIONAL DEFENSE" IN EAST BERLIN, IN VIOLATION OF THE DEMILITARIZED STATUS OF THE CITY, WERE FRUSTRATED THANKS TO THE WELCOME SOLIDARITY OF NATO MEMBERS AND OTHER LIKE-MINDED COUNTRIES.

6. THERE WAS STEADY PROGRESS IN INNER-GERMAN RELATIONS DURING THE PERIOD UNDER REVIEW, ONCE THE FEDERAL ELECTIONS WERE OVER. HIGH-LEVEL CONTACTS WERE RESUMED AND HOPES WERE RAISED FOR IMPROVEMENTS IN THE POSSIBILITIES FOR TRAVEL IN BOTH DIRECTIONS. PROGRESS WAS MADE TOWARDS THE CONCLUSION OF AGREEMENTS ON THE ENVIRONMENT, ON SCIENCE

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AND TECHNOLOGY, AND ON OTHER MATTERS.

II. PARTICULAR DEVELOPMENTS DURING THE LAST SIX MONTHS

ACCESS ROUTES: AIR

7. SOVIET BEHAVIOR IN REGARD TO THE AIR CORRIDORS AND THE BERLIN CONTROL ZONE (BCZ) HAS REMAINED ESSENTIALLY UNCHANGED. THE NUMBER, DURATION AND EXTENT OF AIR RESERVATIONS HAS NOT BEEN EXCESSIVE, AND NO DIRECT DIFFICULTIES HAVE BEEN CAUSED TO ALLIED AIRCRAFT BY SOVIET GEOGRAPHICAL LIMITS OF 10 1/2 MILES (17KM) FROM THE EDGE OF THE BCZ FOR RESERVATIONS UP TO 3,500 FEET, WITH AN ADDITIONAL 3 1/2 MILES (6KM) FOR EACH ADDITIONAL ONE THOUSAND FEET. PROBLEMS HAVE BEEN HANDLED IN THE BASC IN A COOPERATIVE MANNER AND IN THE SPIRIT OF QUADRIPARTITE MANAGEMENT.

8. ON 21 JANUARY THE SOVIET CHIEF CONTROLLER FINALLY GAVE

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C O N F I D E N T I A L SECTION 02 OF 08 BONN 19791

E.O. 12356: DECL: OADR
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THE SOVIET RESPONSE TO THE ALLIED PROPOSALS OF JUNE AND DECEMBER 1985. THE SOVIET MILITARY AUTHORITIES COULD NOT FURTHER INCREASE GEOGRAPHICAL LIMITS, AND CONSIDERED PRESENT ARRANGEMENTS ADEQUATE FOR ALLIED AIRCRAFT: THE DIFFICULTIES EXPERIENCED BY THE ALLIES WERE NO MORE THAN THOSE EXPERIENCED BY THE SOVIET UNION AND THE GDR. THE SOVIET POSITION THEREFORE REMAINED THAT OF 15 MAY 1985, I.E.:

(A) AIRSPACE WOULD BE RESERVED ONLY WHEN NEEDED AND FOR THE TIME REQUIRED BY THE EXERCISE CONCERNED;

(B) WHEREVER POSSIBLE APPROXIMATELY 24 HOURS NOTICE WOULD BE GIVEN;

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(C) AIRSPACE WOULD NORMALLY BE RESERVED ON THE BASIS SHOWN IN PARAGRAPH 7 ABOVE; AND

(D) SOVIET COMMAND RESERVED THE RIGHT TO REDUCE GEOGRAPHICAL LIMITS EVEN TO ZERO.

9. ALLIED CHIEF CONTROLLERS EXPRESSED DISAPPOINTMENT AT THIS REPLY AFTER SUCH A LONG DELAY, AND ON 26 JANUARY MADE AN ORAL STATEMENT REAFFIRMING THE ALLIES' UNRESTRICTED RIGHT TO FLY IN THE BERLIN AIR CORRIDORS. THEY HAVE CONTINUED SINCE THEN TO KEEP THE QUESTION OPEN AND TO STRESS THE IMPORTANCE OF CONTINUING QUADRIPARTITE MANAGEMENT.

10. MEANWHILE THE SOVIET UNION HAS CONTINUED AS IN THE PAST TO MAKE ROUTINE PROTESTS WHENEVER THE CORRIDORS HAVE BEEN USED BY NEW ALLIED CARRIERS, OR BY EXISTING CARRIERS FLYING NEW ROUTES. THEY HAVE ALSO PROTESTED ABOUT LOCAL ALLIED FLIGHTS WITHIN THE BCZ. THE SOVIET EMBASSY MADE LONG AND DETAILED PROTESTS CONCERNING A VARIETY OF SUCH MATTERS ON 22 DECEMBER 1986 AND 25 FEBRUARY 1987. THE SOVIET UNION HAS ALSO RAISED DIFFICULTIES IN THE BASC ABOUT THE POINT AT WHICH AIRCRAFT ENTER THE NORTH CORRIDOR FROM FEDERAL AIRSPACE.

11. IN THE PERIOD UNDER REVIEW THE NUMBER OF PASSENGERS CARRIED ON THE BERLIN AIR SERVICES RESUMED THE GRADUAL UPWARD TREND WHICH HAD SLOWED DOWN LAST YEAR. THE OVERALL INCREASE FOR 1986 WAS 0.8 PERCENT, AND THE IMPROVEMENT HAS

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CONTINUED INTO THE CURRENT YEAR.

12. APPLICATIONS FOR NEW SERVICES AND ROUTES WERE
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APPROVED FOR BERLIN REGIONAL UK LTD., WHICH BEGAN OPERATIONS IN APRIL WITH SCHEDULED SERVICES TO COPENHAGEN AND GENEVA, RECENTLY EXPANDED TO SERVE FRIEDRICHSHAFEN, AND BASEL; AND FOR TRANSWORLD AIRLINES, WHICH IS EXPECTED TO BEGIN OPERATING SCHEDULED SERVICES TO BRUSSELS IN JULY OR AUGUST. SERVICES BY AIR FRANCE TO LYONS AND BY PAN AMERICAN TO MALTA (CHARTER) WERE ALSO ADDED, WHILE ON 30 MAY PAN AMERICAN BEGAN A NON-STOP SERVICE TO NEW YORK. A SERVICE BY TEMPELHOF AIRWAYS USA TO BRUNSWICK WAS ALSO APPROVED.

13. DISCUSSIONS ARE UNDER WAY ABOUT PROVIDING THE CITY WITH A MEDICAL EMERGENCY HELICOPTER SERVICE.

AIR RELATIONS WITH THE GDR

14. USE OF SCHOENEFELD BY ALLIED AIRCRAFT CONTINUES TO BE REGULATED IN ACCORDANCE WITH THE BONN GROUP PAPER OF 1980. AN INCREASE IN THE TOTAL NUMBER OF PASSENGERS USING SCHOENEFELD MAY BE DUE TO AN INCREASING NUMBER OF HOLIDAY CHARTER FLIGHTS.

15. DISCUSSIONS HAVE BEEN RESUMED ON WHETHER, CONSISTENT WITH WESTERN INTERESTS, WAYS MIGHT BE FOUND TO GRANT LUFTHANSA AND INTERFLUG PERMANENT ACCESS TO THE GDR AND TO THE FEDERAL REPUBLIC RESPECTIVELY. A POSSIBLE APPROACH BY THE FEDERAL GOVERNMENT TO THE GDR ON THE BASIS OF THE PAPER PREPARED IN THE BONN GROUP LAST YEAR IS UNDER CONSIDERATION.

OVERFLIGHTS BY WARSAW PACT AIRCRAFT

16. DISCUSSIONS BETWEEN THE ALLIES AND THE GERMAN AUTHORITIES HAVE CONTINUED WITH THE AIM OF IMPROVING
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ARRANGEMENTS FOR THE CONTROL OF WARSAW PACT AIRCRAFT

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C O N F I D E N T I A L SECTION 03 OF 08 BONN 19791

E.O. 12356: DECL: OADR

TAGS: PGOV, BQG, BZ

SUBJECT: BERLIN ASSESSMENT FOR JUNE MEETINGS OF BERLIN
OVERFLYING THE FEDERAL REPUBLIC OF GERMANY. PROPOSALS
HAVE ALSO BEEN PUT FORWARD FOR ADJUSTMENTS TO THE
ALIGNMENT AND WIDTH OF THE AIR DEFENCE IDENTIFICATION ZONE
(ADIZ) ALONG THE INNER GERMAN BORDER. OCCASIONAL
VIOLATIONS OF FEDERAL AIRSPACE BY WARSAW PACT MILITARY
AIRCRAFT AND HELICOPTERS HAVE CONTINUED, AND THE ALLIES
HAVE PROTESTED IN THE NORMAL WAY.

ACCESS ROUTES: SURFACE

17. THERE WAS NO INTERFERENCE WITH TRAFFIC ON LAND AND
WATER ACCESS ROUTES. THE LEVEL OF TRAFFIC HAS REMAINED
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CONSISTENTLY HIGH. THE GDR HAS EXPRESSED ITS WILLINGNESS
TO COOPERATE IN THE MODERNIZATION OF THE RAILWAY SYSTEM
BETWEEN BERLIN AND HANOVER BUT NO DECISIONS HAVE YET BEEN
TAKEN ON THE COMMITMENT OF THE NECESSARY SUBSTANTIAL
FEDERAL FUNDS FOR THE PROJECT. THE GDR HAS ALSO MADE
KNOWN ITS PREPAREDNESS TO DISCUSS TRANSIT AUTOBAHN

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IMPROVEMENTS.

750TH ANNIVERSARY

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18. THE CELEBRATIONS IN BOTH PARTS OF THE CITY HAVE ATTRACTED INTEREST AND ATTENDANCE FROM ALL OVER THE WORLD. IN THE WESTERN SECTORS THE FORMAL OPENING CEREMONY (FESTAKT) ON 30 APRIL INCLUDED SPEECHES BY THE FEDERAL CHANCELLOR AND THE GOVERNING MAYOR EMPHASIZING THE UNITY OF GERMANY AND BERLIN, BERLIN'S TIES WITH THE FEDERAL REPUBLIC, AND THE IMPORTANCE OF THE ALLIED ROLE IN THE CITY. OTHER SPEAKERS WERE THE MAYOR OF LOS ANGELES (TWINNED WITH BERLIN) AND EX-CHANCELLOR BRANDT. AMONG DISTINGUISHED PARTICIPANTS WERE THE FEDERAL PRESIDENT, THE TURKISH FOREIGN MINISTER, REPRESENTATIVES OF THE EUROPEAN PARLIAMENT, COUNCIL AND COMMISSION, THE SPEAKER OF THE GERMAN BUNDESTAG, THE MINISTERS-PRESIDENT OF THE FEDERAL LAENDER, MEMBERS OF THE FEDERAL CABINET, LEADERS OF FEDERAL POLITICAL PARTIES AND MEMBERS OF THE DIPLOMATIC CORPS.

19. THE HEADS OF STATE OF ALL THREE WESTERN ALLIES HAVE UNDERLINED THEIR COUNTRIES' COMMITMENT TO BERLIN BY VISITS TO THE WESTERN SECTORS DURING THE ANNIVERSARY YEAR: PRESIDENT MITTERAND ON 11 MAY, QUEEN ELIZABETH II ON 26-27 MAY, AND PRESIDENT REAGAN ON 12 JUNE.

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20. OTHER MAJOR EVENTS INCLUDE THE CONFERENCE OF FOREIGN AND GERMAN MAYORS ON 14-17 MAY, WHICH MARKED THE OPENING OF THE INTERNATIONAL BUILDING EXHIBITION, AND THE VISIT BY THE FRENCH PRIME MINISTER, M. CHIRAC, WHO WILL START THE 1987 TOUR DE FRANCE AT THE BRANDENBURG GATE ON 2 JULY.

21. IN THE EASTERN SECTOR THE OPENING CONCERT ON 1 JANUARY WAS ATTENDED BY ALLIED AMBASSADORS AND THE PERMANENT REPRESENTATIVE OF THE FEDERAL REPUBLIC. GDR POSITIONS ON BERLIN WERE ALLUDED TO ONLY IN AN ATTENUATED MANNER. WESTERN ATTENDANCE AT OTHER EVENTS HAS CONTINUED TO BE CONSIDERED ON A CASE BY CASE BASIS IN THE LIGHT OF THE BONN GROUP PAPER DISTRIBUTED TO FRIENDLY COUNTRIES IN 1986.

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22. DISCUSSIONS CONTINUED ON THE CIRCUMSTANCES IN WHICH REPRESENTATIVES OF EAST AND WEST BERLIN MIGHT PARTICIPATE IN EVENTS IN THE OTHER PART OF THE CITY. ON THE WESTERN SIDE, THE AIM OF FOSTERING CONTACTS BETWEEN THE TWO PARTS OF THE CITY HAD TO BE BALANCED AGAINST THE NEED TO AVOID UNDERMINING THE CITY'S STATUS, EITHER BY ENDORSING THE GDR'S CLAIM THAT EAST BERLIN IS ITS "CAPITAL" OR BY LENDING CREDENCE TO THE SO-CALLED "THREE STATE THEORY".

23. IT WAS AGREED THAT A SUITABLE WAY OF PURSUING ALL THESE OBJECTIVES WOULD BE FOR THE GOVERNING MAYOR, BEFORE REPLYING TO HONECKER'S INVITATION TO THE EAST BERLIN STAATSAKT ON 23 OCTOBER, TO INVITE HONECKER TO ATTEND THE WEST BERLIN FESTAKT ON 30 APRIL. AFTER SOME HESITATION HONECKER MADE KNOWN ON 13 APRIL HIS DECISION NOT TO ACCEPT THIS INVITATION, OSTENSIBLY BECAUSE OF THE PUBLICATION THE DAY BEFORE IN THE BERLINER MORGENPOST OF THE GOVERNING MAYOR'S LETTER OF 4 JULY 1986 AND THE ALLEGED

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INCONSISTENCY WITH THE QUADRIPARTITE AGREEMENT OF CHANCELLOR KOHL'S ATTENDANCE AT THE FESTAKT AS THE PRINCIPAL SPEAKER. THE REAL REASON, HOWEVER, APPEARS TO HAVE BEEN A STRONG SOVIET VIEW, AUGMENTED BY HONECKER'S

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C O N F I D E N T I A L SECTION 04 OF 08 BONN 19791

E.O. 12356: DECL: OADR
TAGS: PGOV, BQG, BZ
SUBJECT: BERLIN ASSESSMENT FOR JUNE MEETINGS OF BERLIN
OWN CONCERN ABOUT HIS AND THE GDR'S PRESTIGE, THAT IT
WOULD BE INAPPROPRIATE FOR HONECKER TO ATTEND A CEREMONY

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WITH SUBSTANTIAL FEDERAL PARTICIPATION. THE GOVERNING MAYOR SUBSEQUENTLY DECIDED NOT TO ATTEND THE EAST BERLIN MEETING OF MAYORS ON 1-5 JUNE.

24. FOLLOWING THE FESTAKT, ARRANGEMENTS FOR CONTACTS BETWEEN BOROUGHS OF EAST AND WEST BERLIN WERE CANCELLED BY THE EASTERN SIDE WITH REFERENCE TO SPEECHES MADE AT THE CEREMONY. ON 6 MAY THE GDR FOREIGN MINISTRY MADE A STATEMENT THAT THE GOVERNING MAYOR'S PARTICIPATION AT THE EVENTS IN EAST BERLIN WAS AT PRESENT "INCONCEIVABLE", FOLLOWING HIS "MISUSE OF THE FESTAKT TO SLANDER THE GDR". THE GOVERNING MAYOR ACCORDINGLY ANNOUNCED THAT THE

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QUESTION OF THE INVITATION TO HIM TO ATTEND THE STAATSAKT WAS SETTLED, ADDING THAT THE SOVIET UNION HAD CLEARLY RESTRICTED THE GDR'S ROOM FOR MANEUVER, AND THAT ATTACKS AGAINST HIM AND CHANCELLOR KOHL BY THE SOVIET AND GDR MEDIA DID NOT HELP TO PROMOTE GOOD NEIGHBORLINESS. THE SENAT WOULD KEEP TO ITS LONG TERM POLICIES OF DIALOGUE, AND HOPED THAT THE GDR WOULD KEEP TO ITS COMMITMENTS ABOUT IMPROVEMENTS IN THE TRAVEL AND VISITS REGIME FOR WEST BERLINERS.

25. ON THE WEEKEND OF 6/7 JUNE, CROWDS OF YOUNG PEOPLE PROTESTED AGAINST THE WALL IN EAST BERLIN, AFTER THE EAST GERMAN POLICE HAD SOUGHT TO PREVENT THEM GATHERING NEAR THE EASTERN SIDE OF THE WALL TO LISTEN TO POP CONCERTS TAKING PLACE NEARBY ON THE WESTERN SIDE.

ATTITUDES OF BERLINERS

26. PUBLIC OPINION POLLS HAVE UNDERLINED THE CONTINUING CONFIDENCE OF BERLINERS IN THE WESTERN ALLIES. PAPERS FROM MEMBERS OF THE ALTERNATIVE LISTE AND OTHER PARTIES, CONTAINING RADICAL SUGGESTIONS FOR CHANGES IN BERLIN'S STATUS, HAVE RECEIVED LITTLE OBVIOUS PUBLIC SUPPORT.

27. THE PROCESS OF REVIEWING AND REPEALING OUTDATED ALLIED LEGISLATION HAS CONTINUED, AS HAVE DISCUSSIONS ON WAYS OF ALLOWING BERLINERS BETTER OPPORTUNITIES TO HAVE COMPLAINTS AGAINST THE ALLIES HEARD.

28. AS EXPECTED, THE PLAINTIFFS IN THE GATOW RANGE CASE LODGED AN APPLICATION WITH THE EUROPEAN COMMISSION ON

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CAREFUL DISCUSSION WITH THE SENAT THE LOPPING AND FELLING OF TREES AT GATOW AIRFIELD WAS CARRIED OUT IN JANUARY TO BRING THE AIRFIELD INTO CONFORMITY WITH CURRENT AIR SAFETY STANDARDS. SIMILAR THOUGH LESS EXTENSIVE FELLING WAS CARRIED OUT TO ENSURE THE SECURITY OF ALLIED PREMISES ON THE TEUFELSBERG. BOTH OPERATIONS PASSED OFF WITHOUT SIGNIFICANT PUBLIC CONCERN.

TIES BETWEEN THE FEDERAL REPUBLIC OF GERMANY AND BERLIN AND THE REPRESENTATION OF BERLINERS' INTERESTS ABROAD

29. AGREEMENT HAS BEEN REACHED AMONG THE GERMAN LAENDER ON THE ESTABLISHMENT OF A CULTURAL FOUNDATION WITH ITS REGISTERED OFFICE AND A PLACE OF BUSINESS IN BERLIN. THE ALLIES HAVE AGREED THAT THERE IS NO STATUS OBJECTION TO THIS.

30. THE FEDERAL REPUBLIC CONCLUDED AN AGREEMENT WITH THE SOVIET UNION ON INLAND SHIPPING, IN WHICH THE INTERESTS OF BERLIN WERE PROTECTED. HOWEVER A PARALLEL AGREEMENT ON OCEAN SHIPPING REMAINS UNDER DISCUSSION AS THE SOVIET UNION HAS SO FAR BEEN UNWILLING TO ACCEPT BERLIN-REGISTERED VESSELS CARRYING THE FEDERAL FLAG.

31. THE SOVIET UNION HAS CONTINUED TO MAKE ROUTINE PROTESTS ABOUT MANIFESTATIONS OF FEDERAL TIES WITH BERLIN, SUCH AS THE EXTENSION OF TREATIES AND LEGISLATION, VISITS BY FEDERAL POLITICIANS AND THE PARTICIPATION OF BERLINERS IN FEDERAL DELEGATIONS. ON 25 FEBRUARY THE SOVIET EMBASSY IN EAST BERLIN DELIVERED A COMPOSITE PROTEST ABOUT THE EXTENSION TO BERLIN OF VARIOUS TREATIES AND FEDERAL AND COMMUNITY LEGISLATION. THE ALLIES HAVE RESPONDED TO SOVIET PROTESTS ON STANDARD LINES.

32. THE SOVIET PRESS HAS BEEN CRITICAL OF THE FEDERAL
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REPUBLIC OVER THE MEETINGS BETWEEN THE FEDERAL PRESIDENT

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C O N F I D E N T I A L SECTION 05 OF 08 BONN 19791

E.O. 12356: DECL: OADR

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SUBJECT: BERLIN ASSESSMENT FOR JUNE MEETINGS OF BERLIN AND PRESIDENT MITTERRAND AND THE QUEEN DURING THEIR VISITS TO BERLIN. THE THREE ALLIES HAVE AS YET RECEIVED NO FORMAL SOVIET PROTEST.

BERLIN AND THE EUROPEAN COMMUNITY

33. ON 29 DECEMBER 1986 THE FEDERAL REPUBLIC DEPOSITED ITS INSTRUMENT OF RATIFICATION OF THE SINGLE EUROPEAN ACT, INCLUDING (AS AGREED IN THE BONN GROUP) A DECLARATION CONCERNING THE APPLICATION OF THE ACT TO BERLIN. SOVIET OBJECTIONS TO BERLIN'S INCLUSION IN THE EUROPEAN COMMUNITY HAVE CONTINUED, E.G., OVER THE APPLICATION TO BERLIN OF THE CONVENTION FOR THE CONSERVATION OF SALMON IN THE NORTH

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ATLANTIC. IN DISCUSSIONS BETWEEN THE EUROPEAN COMMISSION AND REPRESENTATIVES OF THE CMEA CONCERNING A JOINT EC/CMEA DECLARATION THE COMMISSION HAS RESISTED SOVIET PRESSURE TO DELETE THE TERRITORIAL APPLICATION CLAUSE COVERING BERLIN.

VISITS BY THE GOVERNING MAYOR TO ALLIED COUNTRIES

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34. THE GOVERNING MAYOR VISITED LONDON ON 16-18 DECEMBER 1986 AND WASHINGTON ON 1-4 MARCH.

SECURITY IN BERLIN

35. IN ACCORDANCE WITH SECURITY MEASURES TAKEN LAST YEAR SEVERAL PERSONS ASSOCIATED WITH THE SYRIAN EMBASSY WERE EXPelled INTO THE GDR ON 10 FEBRUARY. A NUMBER OF LIBYANS AND NORTH KOREANS HAVE ALSO BEEN REMOVED FROM WEST BERLIN PURSUANT TO SIMILAR SECURITY MEASURES. BERLIN AUTHORITIES CONTINUE TO INVESTIGATE THE BOMBING OF THE LA BELLE DISCOTHEQUE ON 5 APRIL 1986.

36. DURING THE PERIOD UNDER REVIEW SEVERAL WOULD-BE ESCAPERS FROM EAST BERLIN OR THE GDR TO THE WESTERN SECTORS WERE SHOT AT AND IN SOME CASES KILLED OR WOUNDED BY EASTERN BORDER-GUARDS. STRONG PROTESTS WERE MADE. THERE WERE ALSO CASES OF WESTERNERS DRIVING THEIR CARS AT THE WALL WITH THE APPARENT INTENTION OF COMMITTING SUICIDE. IN ONE SUCH CASE THE GDR POLICE TRIED TO PREVENT THE RECOVERY OF THE VEHICLE BY THE BRITISH MILITARY POLICE BUT THE ALLIES TOOK THE MATTER UP WITH THE SOVIET AUTHORITIES AND THE GDR BACKED DOWN.

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37. BY AGREEMENT WITH THE SENAT AND AFTER DISCUSSION WITH THE SOVIET AUTHORITIES THE SECURITY PROTECTION FOR THE SOVIET WAR MEMORIAL ON THE STRASSE DES 17. JUNI WAS REDUCED IN EXTENT ON 27 APRIL, RESTORING FREE ACCESS TO THE AREA ADJACENT TO THE BRANDENBURG GATE.

38. VIOLENT DISTURBANCES TOOK PLACE IN THE KREUZBERG DISTRICT IN MAY. THE CAUSES AND LESSONS TO BE LEARNED ARE BEING CONSIDERED.

SOVIET ATTITUDES TO BERLIN

39. IT IS CLEAR FROM SOVIET ACTIONS AND PROTESTS, AND FROM THE REMARKS OF SOVIET OFFICIALS, THAT THERE HAS BEEN NO SIGNIFICANT CHANGE IN SOVIET ATTITUDES TOWARDS BERLIN: THERE IS NO DESIRE TO PROVOKE A CRISIS BUT ALSO NO RELAXATION OF BASIC SOVIET POSITIONS CONCERNING THE LEGAL POSITION OF EAST AND WEST BERLIN. SOVIET DECISIONS TO

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PROTEST IN COMPOSITE FORM OVER CERTAIN AVIATION MATTERS AND OVER THE EXTENSION OF TREATIES TO BERLIN, AS WELL AS TO PROTEST (UNUSUALLY) IN MOSCOW OVER THE QUESTION OF EUROPEAN COMMUNITY PASSPORTS, SHOULD PROBABLY BE SEEN IN THE SAME LIGHT AS STATEMENTS BY THE SOVIET AMBASSADOR TO THE GDR ON SUCH MATTERS, NAMELY AS INDICATIONS OF SOVIET UNHAPPINESS WITH BERLIN DEVELOPMENTS CONTRARY TO THEIR VIEWS ON STATUS, BUT NOT AS SERIOUS THREATS TO THE STATUS QUO.

40. THE SOVIET AMBASSADOR'S APPARENT WISH TO ASSUME A HIGHER PROFILE IN WEST BERLIN NEEDS TO BE MONITORED CAREFULLY TO ENSURE THAT IT DOES NOT REINFORCE SOVIET VIEWS ON STATUS, BUT IT CAN ALSO BE VIEWED AS UNDERLINING THE QUADRIPARTITE STATUS OF THE CITY.

CDE MILITARY EXERCISES
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FM AMEMBASSY BONN
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AMEMBASSY LONDON
AMEMBASSY PARIS
USMISSION USNATO
ZEN AMEMBASSY MOSCOW (POUCH)

C O N F I D E N T I A L SECTION 06 OF 08 BONN 19791

E.O. 12356: DECL: OADR
TAGS: PGOV, BQG, BZ
SUBJECT: BERLIN ASSESSMENT FOR JUNE MEETINGS OF BERLIN
41. IN ACCORDANCE WITH PROCEDURES AGREED AT THE CDE IN STOCKHOLM, THE GDR INVITED OBSERVERS TO MILITARY EXERCISES ON 25-28 MARCH AND 13-15 APRIL. ON BOTH OCCASIONS IT ASKED OBSERVERS TO RENDEZVOUS AT "THE MINISTRY OF NATIONAL

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DEFENSE, BERLIN-GRUENAU, REGATTASTRASSE 189". THE ALLIES PROTESTED TO THE SOVIET AUTHORITIES IN BERLIN AND IN THE CAPITALS AT THIS VIOLATION OF THE DEMILITARIZED STATUS OF BERLIN, AND INFORMED THE GDR THAT ALLIED OBSERVERS WOULD BEGIN THEIR PARTICIPATION OUTSIDE BERLIN. NATO AND OTHER LIKE-MINDED COUNTRIES SUPPORTED THIS APPROACH. THE GDR, TACITLY ACCEPTING THE REBUFF, MADE NO DIFFICULTIES OVER THE CHANGE IN ARRANGEMENTS.

42. THE BONN GROUP IS CURRENTLY CONSIDERING A PAPER
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PREPARED IN BERLIN EXAMINING CDE PROCEDURES AS THEY MIGHT AFFECT BERLIN.

RELATIONS WITH THE GDR AND WARSAW PACT COUNTRIES

43. CONTACTS BETWEEN THE SENAT AND THE AUTHORITIES IN EAST BERLIN CONTINUED IN ACCORDANCE WITH ESTABLISHED ARRANGEMENTS. THE GOVERNING MAYOR, AFTER DISCUSSION WITH THE ALLIES, MET HONECKER AT THE LEIPZIG SPRING FAIR - THEIR SECOND SUCH MEETING.

44. IN PREPARATION FOR THE 750TH ANNIVERSARY CELEBRATIONS FURTHER MEETINGS ALSO TOOK PLACE BETWEEN REPRESENTATIVES OF THE ORGANIZING COMMITTEES (DR. STRONK OF THE SENAT CHANCELLERY AND DR. LOEFFLER OF THE GDR CULTURAL MINISTRY). THESE MEETINGS (ON 23 MARCH, 2 APRIL AND 13 APRIL) MADE SOME PROGRESS IN COORDINATING PLANS, THOUGH IT PROVED IMPOSSIBLE TO AGREE ON JOINT ACTIVITIES.

45. FURTHER ROUTINE MEETINGS OF THE VISITS COMMISSIONERS (HERR KUNZE AND DR. MUELLER) TOOK PLACE ON 25 MARCH, 15 APRIL AND 8 MAY. FOLLOWING THE GOVERNING MAYOR'S MEETING WITH HONECKER IN LEIPZIG, PROSPECTS FOR PROGRESS SEEM TO HAVE INCREASED, PARTICULARLY AS REGARDS TRAVEL FOR BERLINERS AND EXCHANGES OF TERRITORY; BUT NO AGREEMENTS HAD YET BEEN REACHED BEFORE TALKS WERE FOR THE TIME BEING INTERRUPTED IN THE WAKE OF THE GDR FOREIGN MINISTRY'S STATEMENT OF 6 MAY. THE ALLIES WILL CONTINUE TO SUPPORT NEGOTIATIONS ON SUCH MATTERS CONSISTENT WITH THE STATUS OF THE CITY.

46. THE GOVERNING MAYOR MET THE SOVIET AMBASSADOR TO THE
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GDR, KOCHEMASOV, FOR INFORMAL TALKS ON 27 MARCH.

47. CONTACTS OF THESE KINDS SHOULD BE USED TO ACHIEVE PRACTICAL BENEFITS FOR BERLINERS. THE ALLIES, THE FEDERAL AUTHORITIES AND THE SENAT WILL CONTINUE TO CONSULT CLOSELY OVER SUCH CONTACTS TO ENSURE THAT THEY TAKE PLACE IN A MANNER CONSISTENT WITH THEIR POSITION THAT THE GDR HAS NO LEGAL AUTHORITY FOR EAST BERLIN AND THAT WEST BERLIN IS ENTITLED TO DEVELOP ITS TIES WITH THE FEDERAL REPUBLIC OF GERMANY AND TO HAVE ITS INTERESTS REPRESENTED ABROAD BY THE FEDERAL REPUBLIC.

FOREIGN VISITORS TO EAST BERLIN

48. APART FROM VISITS IN CONNECTION WITH THE 750TH ANNIVERSARY CELEBRATIONS, THE ONLY IMPORTANT VISITS TO EAST BERLIN FROM ALLIED OR FRIENDLY COUNTRIES WERE THOSE OF THE JAPANESE PRIME MINISTER ON 12-14 JANUARY (THE FIRST JAPANESE VISITS AT THIS LEVEL), AND THE THAI AND CANADIAN FOREIGN MINISTERS ON 17-19 MAY AND 6-8 MAY RESPECTIVELY. EACH COUNTRY'S ATTENTION WAS DRAWN TO THE "SENSITIVE POINTS". SENSITIVE POINTS ACTION HAS ALSO BEEN TAKEN IN RESPECT OF A VISIT BY THE UNITED NATIONS SECRETARY GENERAL IN MID-JUNE.

INNER-GERMAN RELATIONS

49. PROGRESS IN INNER-GERMAN RELATIONS, INTERRUPTED BY THE ELECTION CAMPAIGN, RESUMED AFTER THE FORMATION OF THE NEW FEDERAL GOVERNMENT AND THE GOVERNMENT DECLARATION BY THE CHANCELLOR ON 18 MARCH. THE FEDERAL GOVERNMENT WILL PERSEVERE WITH THE POLICY OF DIALOGUE AND COOPERATION.

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50. IN EARLY MARCH THE GDR SENT A CLEAR SIGNAL OF ITS DESIRE TO RE-ACTIVATE RELATIONS WHEN HONECKER WROTE TO THE

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 FM AMEMBASSY BONN
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 INFO USMISSION USBERLIN
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 AMEMBASSY LONDON
 AMEMBASSY PARIS
 USMISSION USNATO
 ZEN AMEMBASSY MOSCOW (POUCH)

C O N F I D E N T I A L SECTION 07 OF 08 BONN 19791

E.O. 12356: DECL: OADR

TAGS: PGOV, BQG, BZ

SUBJECT: BERLIN ASSESSMENT FOR JUNE MEETINGS OF BERLIN FEDERAL CHANCELLOR PROPOSING BILATERAL DISARMAMENT NEGOTIATIONS. SINCE THEN A NUMBER OF HIGH-LEVEL BILATERAL TALKS HAVE BEEN HELD, NOTABLY AT THE LEIPZIG SPRING FAIR, WHEREAS HONECKER MET SEVERAL MINISTER PRESIDENTS AND THE GOVERNING MAYOR OF BERLIN, AND MITTAG MET FEDERAL ECONOMICS MINISTER BANGEMANN. IN ADDITION FEDERAL MINISTER SCHAEUBLE MET HONECKER AND FISCHER IN EAST BERLIN ON 26-27 MARCH, AND MITTAG VISITED BONN ON 1 APRIL WHEN HE SAW CHANCELLOR KOHL AND BANGEMANN. THE PRESENT FAVORABLE TREND IN EAST-WEST RELATIONS HAD FOSTERED A GOOD CLIMATE FOR BILATERAL DEVELOPMENTS.

51. THERE ARE DOUBTLESS ALSO DOMESTIC POLITICAL REASONS FOR THE GDR'S FORTHCOMING APPROACH. THERE IS STRONG
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SUPPORT IN BOTH STATES FOR A WORKING RELATIONSHIP BETWEEN THE TWO GERMAN GOVERNMENTS IN THEIR MUTUAL INTEREST. MEASURES SUCH AS THE EASING OF TRAVEL RESTRICTIONS IN URGENT FAMILY CASES IN 1986 WERE INTENDED BY THE GDR AUTHORITIES TO WIN THE SUPPORT OF IMPORTANT SECTIONS OF THEIR SOCIETY. THE GDR ALSO NEEDS COOPERATION WITH THE FEDERAL REPUBLIC FOR ECONOMIC REASONS: PRESSURES FOR ECONOMIC AND MATERIAL PROGRESS REQUIRE A GREATER OPENNESS TO THE WEST.

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52. INNER-GERMAN CONTACTS HAVE SHOWN THAT BOTH GOVERNMENTS VALUE THEIR RELATIONS AS A CONTRIBUTION TO EUROPEAN COOPERATION AS A WHOLE. THE FEDERAL GOVERNMENT LOOKS TO FURTHER BENEFITS FOR ORDINARY PEOPLE, PARTICULARLY AT A PRACTICAL LEVEL, AND HAS THEREFORE STRESSED THE OVER-RIDING IMPORTANCE OF DEVELOPMENTS IN TRAVEL. PARTICULAR VALUE IS ATTACHED TO AN INCREASE IN TRAVEL FROM EAST TO WEST, INCLUDING VISITS BY YOUNG PEOPLE (ACCORDING TO GDR STATISTICS THE NUMBER OF PEOPLE BELOW PENSIONABLE AGE TRAVELLING TO THE WEST IN 1986 WAS OVER 573,000). THE FEDERAL GOVERNMENT HAS ALSO MADE CLEAR ITS WISH FOR A REDUCTION IN THE MINIMUM EXCHANGE REQUIREMENT, A LIFTING OF THE BAN ON SOME FEDERAL RESIDENTS' TRAVEL TO THE GDR AND ON MANY GDR RESIDENTS' CONTACTS WITH WESTERNERS, AND AN END TO THE PROSECUTION OF PEOPLE WISHING TO EMIGRATE. THE POSSIBLE INCLUSION OF HAMBURG AND HANOVER AND PERHAPS KIEL IN THE "BORDER TRAFFIC" ARRANGEMENT IS TO BE THE SUBJECT OF FURTHER TALKS. EFFORTS WILL ALSO BE MADE TO DEVELOP TOWN-TWINNING AND SPORTING CONTACTS OUTSIDE THE SO-CALLED "SPORTING CALENDAR".

53. IT HAS BEEN AGREED THAT EARLY AGREEMENT SHOULD BE REACHED ON NEGOTIATIONS IN THE FIELD OF THE ENVIRONMENT

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AND OF SCIENCE AND TECHNOLOGY. DISCUSSIONS ON QUESTIONS OF RADIOLOGICAL PROTECTION AND REACTOR SAFETY WILL CONTINUE. THE RECIPROCAL RETURN OF CULTURAL PROPERTY MOVED DURING THE SECOND WORLD WAR IS TO BE CONTINUED, AND THE FEDERAL GOVERNMENT HAS MADE FURTHER SUGGESTIONS FOR EXTENDING THE CULTURAL AGREEMENT.

54. THE FEDERAL GOVERNMENT HAS EMPHASISED THAT BERLIN MUST BE FULLY INCLUDED IN THE FURTHER DEVELOPMENT OF INNER-GERMAN RELATIONS.

55. INNER-GERMAN TRADE REMAINS A STABILIZING ELEMENT IN RELATIONS. THE POSSIBILITY OF ESTABLISHING AN ELECTRICITY GRID BETWEEN THE ENERGY SUPPLY COMPANIES OF THE TWO COUNTRIES IS TO BE EXAMINED.

III. POINTS REQUIRING PARTICULAR ATTENTION IN FUTURE

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56. FOLLOWING THE SOVIET UNION'S UNSATISFACTORY RESPONSE TO ALLIED PROPOSALS FOR GEOGRAPHICAL LIMITS FOR AIR RESERVATIONS, THE ALLIES SHOULD CONTINUE TO MAKE CLEAR ON APPROPRIATE OCCASIONS THEIR INSISTENCE ON QUADRIPARTITE MANAGEMENT OF THE AIR CORRIDORS AND THEIR UNRESTRICTED RIGHT TO FLY IN THE CORRIDORS.

750TH ANNIVERSARY

57. OPPORTUNITES WHICH ARISE DURING THE REST OF 1987 TO ALLEVIATE THE DIVISION OF THE CITY WITHOUT DAMAGING ITS FOUR-POWER STATUS SHOULD BE TAKEN.

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BERLINERS' ASPIRATIONS

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FM AMEMBASSY BONN
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INFO USMISSION USBERLIN
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AMEMBASSY PARIS
USMISSION USNATO
ZEN AMEMBASSY MOSCOW (POUCH)

C O N F I D E N T I A L SECTION 08 OF 08 BONN 19791

E.O. 12356: DECL: OADR

TAGS: PGOV, BQG, BZ

SUBJECT: BERLIN ASSESSMENT FOR JUNE MEETINGS OF BERLIN
58. AS IN THE PAST, CLOSE ATTENTION SHOULD BE PAID TO THE
WISHES OF BERLINERS FOR THE DEVELOPMENT OF TIES WITH THE
FEDERAL REPUBLIC AND FOR IMPROVED CONTACTS WITH THE PEOPLE
IN EAST BERLIN AND IN THE GDR. SUBJECT TO THE NECESSARY
MAINTENANCE OF ALLIED RIGHTS AND RESPONSIBILITIES, THE
ALLIES WILL CONTINUE TO SUPPORT BERLINERS IN MANAGING

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THEIR AFFAIRS.

FUTURE OF BERLIN

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59. THE ALLIES, THE FEDERAL REPUBLIC AND THE SENAT SHOULD CONTINUE TO PURSUE AN ACTIVE PROGRAM IN BERLIN AND WESTERN COUNTRIES TO underscore THE IMPORTANCE OF BERLIN'S STATUS

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AND TO COUNTER EASTERN EFFORTS TO UNDERMINE IT. THEY SHOULD ALSO BE ALERT TO IDEAS ON HOW TO RESPOND TO NEW TRENDS, BEARING IN MIND THE NEED TO MAINTAIN PUBLIC CONFIDENCE IN BERLIN POLICY.

60. PRESIDENT REAGAN WILL, IN HIS BERLIN SPEECH ON 12 JUNE, PROPOSE TO INCREASE COOPERATION WITHIN THE CITY, ALLEVIATE ITS DIVISION AND ACHIEVE PRACTICAL BENEFITS FOR BERLINERS CONSISTENT WITH THE CITY'S FOUR POWER STATUS. IN ADDITION TO EXAMINATION OF MEASURES TO ALLEVIATE THE DIVISION OF THE CITY, HIS PROPOSALS FOR IMPROVEMENTS IN BERLIN AIR SERVICES SHOULD BE STUDIED WITH THE AIM OF DEVELOPING AN APPROACH TO THE SOVIET UNION. A STUDY SHOULD BE CONDUCTED BEARING IN MIND THE IMPORTANCE OF ENHANCING BERLIN'S LONG TERM STABILITY AND WELFARE BY LOWERING EAST/WEST BARRIERS IN BERLIN AND SECURING PRACTICAL IMPROVEMENTS FOR THE BERLINERS, WHILE FULLY PROTECTING THE CITY'S STATUS WITH PARTICULAR REGARD TO ORIGINAL ALLIED RIGHTS OF AIR ACCESS. ACCOUNT SHOULD ALSO BE TAKEN OF THE PAPER AGREED IN OCTOBER 1986 ON AIR RELATIONS WITH THE GDR.

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